

## Challenges of Providing Spatial Data to Developing Countries

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## The Importance of Spatial Data to Support the Economic Needs of a Country

Land is the major source of wealth

*Land Policies* aiming to an economical growth:

- **secure tenure** - create incentives for investment
- **facilitate the exchange** and distribution of land market, non-market channels  
inheritance, award, expropriation
- promote and contribute to **socially desirable** land allocation and utilization demands  
decollectivization, land reform, post-conflict land policy

*Land Policies* aiming to an economical growth:

- Establish **sustainable land use**  
taxation, valuation, regulation, land use planning
- **monitor the environment** - tackle specific issues  
disease control, elimination of informal development, climate changes, defense systems
- **improve country's infrastructure**  
build utility & road planning

Much research focused on Land Administration & Spatial Information Management

Trust among citizens-business-government is the foundation of economic well-being

Confidence → Investments → Improvement  
↓  
Economic Growth

Systems that secure land tenure and serve land transfer are tools to make the realization of this wealth possible

Land Administration Systems

Mapping/Spatial Data provision

## The integration of Mapping to LA

- Surveying & mapping technology changed into sophisticated systems
- demands for Multi-disciplinary services arose
- Geomatics, SDI, legal, administrative issues-LA

Provision of Spatial Data is more complex today  
technical, legal, political, cultural, financial aspects analysis

updating  
distributing  
sharing

Cadastral maps are the basic mapping framework

## Funds and the imperative to control cost

Building or re-building a national cadastre is considered to be a time & cost demanding process  
government funds, grants and loans

➤ The priority in developing countries is to develop the land market

Spatial data is in a Multi-disciplinary market with many other demands on the same funds

➤ Need to identify **cost effective** ways for the availability and accessibility of tools of land information

### Funds and the imperative to control cost

Economic pressure-demands for cost-effective ways and tools:

**Good Results** on *time* and *within budget*

Does cost control mean:

*Cheap equipment and lower quality?*

- *Expensive equipment may save overall costs*
- *Rapid technological developments*  
*"technology refresh"*
- *Definition of quality according to present and future needs of the project:*  
*strategic plan, future integration, upgrading*

**Time required is the most costly factor**

**Less time = Low cost & More productivity**

- ✓ minimize labor
- ✓ Quality Control / Quality Assurance mechanisms
  - efficiency
  - accountability
  - good quality of service-data and services that are fit for purpose and use
  - satisfying customers' needs

→ **Low cost in Implementation**

→ **Low operational cost / sustainability**

### Problems related to funding mechanisms

Difficulties in cadastral projects make the sustainability of the development aid questionable

Three key-players involved:

- **Donors** (World Bank, EU governments, foundations)
- **Recipients** (ministries, agencies, the public)
- **Practitioners** (donor country mapping agencies, consulting companies, experts, project managers)

All 3 are responsible for the success of the project

### Donors

- Multilevel experience
- Aware of new technologies and new trends
- Enthusiastic in suggesting guidelines
- *new ideas are not always applicable,*
- *new methods are not always appropriate*  
*philanthropy + commercial interest*
- *Competitive tender procedure*  
*less colonial relationship*
- *Financial aid should be determined by the recipient needs*
- *Donors activities should be coordinated by recipient government*

### Recipients

- *More aware of local issues*
- *Lack of experience*
- *More optimistic than justified*
- *Adopt unrealistic visions*
- *Unwilling to compromise on pragmatic solutions*
- *Unwilling to proceed into the necessary legal or institutional changes*
- *Lack of updated technical and managerial skills*
- *Lack of professionalism*
- *Self-seeking politicians*
- *Interdepartmental jealousies*

### Foreigner practitioners

- Not always aware of local situations
- Participate to the projects for relatively short periods
- When they devise critical solutions, they are not always effective  
*recipients are skeptical*



- ✓ *Systematic coordination of donors' activity*
- ✓ *Close supervision, careful selection of practitioners*
- ✓ *Continuous capacity building for the recipients*

## Low cost in Implementation

Factors that influence the cost of establishing a LAS :

### • Design/plan-strategic plan

take into consideration:

- ✓ existing system,
- ✓ statutory law referring to land issues,
- ✓ customary tenure,
- ✓ ongoing relevant LA projects

- identify clear and tangible economical benefits
- identify customers' needs and set the priorities
- justification of costs, necessary budgets

### • Technical approach

take into consideration:

- ✓ size of the country,
- ✓ accuracy of data,
- ✓ involvement of private sector,
- ✓ use of common & well established methods to secure good results,
- ✓ focus on improving the land market

- Flexibility should be given to the selection of equipment and method
- "Quality", high accuracy should be sacrificed to reduce the costs and duration and ensure financing for full national coverage
- Existing stock of spatial data should be used

- General boundaries are recommendable
- Appropriate scales for LAS between 1:10000 & 1:1000
- Data collection methods:
  - ❖ Field surveying
  - ❖ GPS measurements for the definition of control points or boundary points
  - ❖ Photogrammetry:
    - enlarged airphotos,
    - orthophotos / rectified photos,
    - high resolution satellite images IKONOS/Quick Bird,  
*Satellite images with pixel size <0.5m will be available soon*
    - DTM derived from airphotos or satellite images,
    - stereo-restitutions
  - ❖ Existing maps
  - ❖ Combination of the above methods

### ➤ Data processing and dissemination

best results are achieved when

- ❖ Land Registration/cadastre know-how and specialist computer expertise are brought together
- ❖ IT in-house developments are costly and ineffective for large projects

### ➤ Development of e-land market

to increase the efficiency and the public acceptance and reduce the operational costs:

- ❖ Internet,
- ❖ Electronic signatures,
- ❖ SDIs,
- ❖ New tools for data sharing like OpenGIS

### • Legal & Institutional approach

take into consideration:

- ✓ collect only those data that you can maintain/update,
- ✓ LA is a broad issue: mapping, registration of rights, valuation, taxation, physical planning,
- ✓ many agencies are involved

- to limit the registration of objects to what is legally acceptable
- to handle disputes administratively outside regular courts  
67% of the cost in Greece
- break down large nation wide projects into smaller parts  
care for harmonization of data
- make all institutional and responsibility arrangements among involved agencies clear
- avoid big institutional and organizational changes to reduce conflicts
- avoid delays and extra costs for legislative and organizational arrangements  
Being joined-up does not mean being under the same agency → It rather means sharing data and having common goals
- encourage Public-Public coordination between relative on-going projects  
to avoid duplication of effort, costs & data collection

## Low operational cost Sustainability of the cadastral systems

**Commercialization** -introduce business culture into public sector. Reasons:

- increased need for funds/ need for continuous technological updating
- restricted governmental funds
- emerging local and international demands to serve customers

**LA is a public good/state responsibility** -“fees” should be affordable, some basic info for free (taxes)

**Poor should have access**

public servant & business approach:conflicting principles

Fee policies vary in different countries

## Cost recoverability

- **The users pay for the cost of making data available, but not for their collection & updating**

- **Partial cost recovery**

some of the income comes from central or local government - service agreements, data, services at certain price cartographic agencies-cadastrés

- **Full cost recovery**

transactions of land & legal rights bring revenue from the individuals

- **Profit making**

sometimes the profit is reinvested into the same agency-new equipment, specific research

*Cooperation & Information sharing*

Business approach }  
“Sustainability” } means improving {  
“Cost-recoverability” } “Accountability”  
&  
“Efficiency”

## Conclusions

### Reducing costs is a complicated issue

*Depends on:*

- ✓ **Tools and methods**
- ✓ **Decision making**

*but also on:*

*and on:*

- **Identification of the needs**
- **Supervision & progress assessment**
- **Political influence**
- **Culture**
- **Education**
- **Capacity building**
- **Experience**

## Proposals

*More research in:*

- Methods for surveying users' needs
- Methods in estimating users' satisfaction
- Methods in improving efficiency and proficiency
- Resolving legal issues more through by-laws, national standards & regulations
- Raising awareness at high political level
- Raising capacity building & education in LA
- Measuring the impact of the project-economic benefits-estimating costs
- Creating new forms of land tenure, integration of customary tenure

## Collecting Spatial Data is not the problem

**The challenge is balancing the :**

- ✓ **needs against resources**
- ✓ **required knowledge against available skills**
- ✓ **public will against competing societal demands**

*Much remains to be accomplished in order to meet the need for applied spatial data systems both to established and to developing countries*

*in a {  
timely  
practical  
economical } manner*